

# ISO on Background— *Strategic Planning Initiative*

ISO New England Inc.  
October 6, 2011

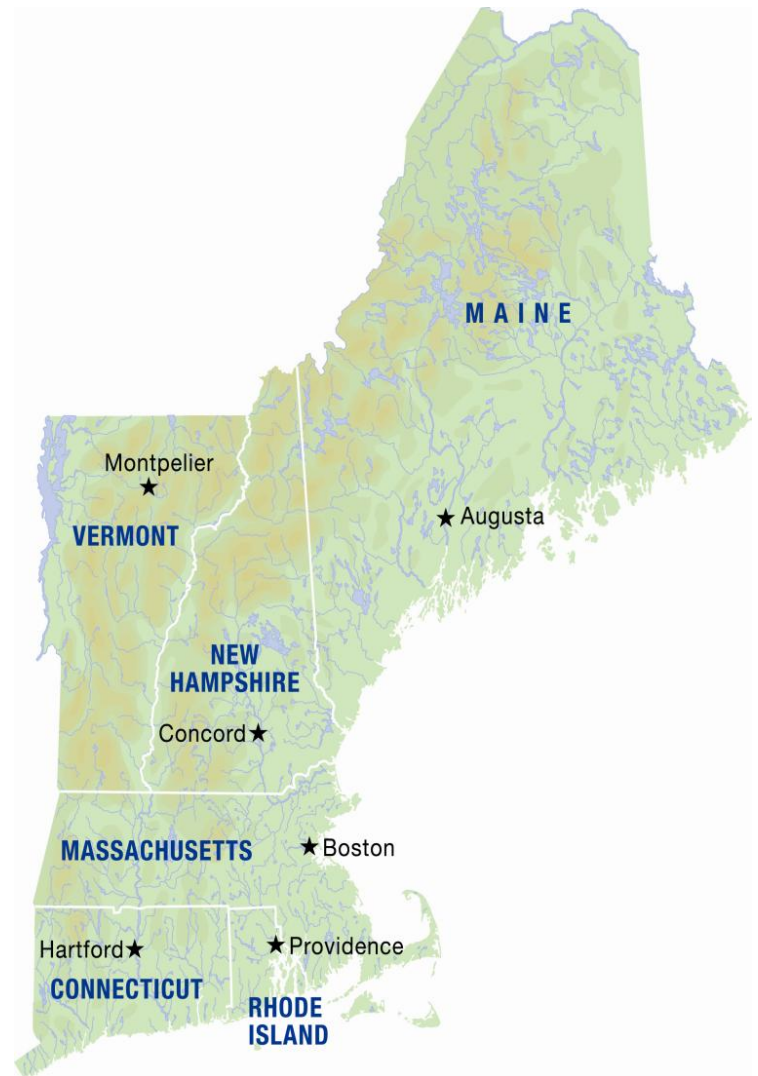
# About ISO New England



- Private, not-for-profit corporation created in 1997 to oversee New England's restructured wholesale electric power system
  - Independent of companies doing business in the market
  - Regulated by the Federal Energy Regulatory Commission (FERC)
- 500 employees headquartered in western Massachusetts

# New England's Electric Power Grid at a Glance

- 6.5 million households and businesses; population 14 million
- More than 350 generators
- Over 8,000 miles of high-voltage transmission lines
- 13 interconnections to electricity systems in New York and Canada
- More than 32,000 megawatts (MW) of total supply
  - Includes more than 2,000 megawatts of demand response
- All-time peak demand of 28,130 megawatts, set on August 2, 2006
- Over 400 participants in the market
- \$5 - \$11 billion energy market value



# ISO New England's Core Responsibilities

## Operating the Power System

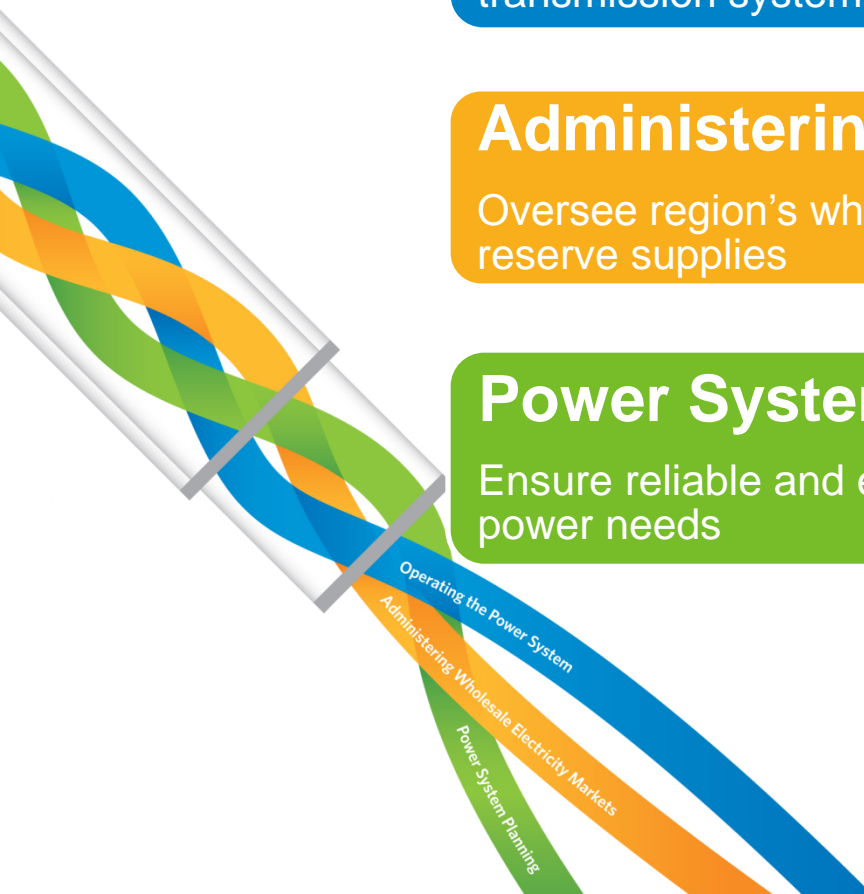
Minute-to-minute reliable operation of region's generation and transmission system

## Administering Wholesale Electric Markets

Oversee region's wholesale marketplace for energy, capacity and reserve supplies

## Power System Planning

Ensure reliable and efficient power system to meet current and future power needs



# About the *ISO on Background Series*

- An informal opportunity for media to learn more about the trends affecting New England's electricity industry
- Sessions hosted by ISO New England senior management
- Content is considered on-the-record and attributable to the speaker
- To keep the presentation moving, please hold your questions until the end of the discussion; we will save time for questions and answers

# Overview of Today's Discussion

Topic	Speaker
Strategic Planning Initiative: what it is, why it is important	Gordon van Welie
Strategic Planning Initiative Challenges 1, 2, 3, 4	Vamsi Chadalavada
Strategic Planning Initiative Challenge 5, next steps	Gordon van Welie

# Strategic Planning Initiative

**Gordon van Welie**

**President and Chief Executive Officer**

# Significant Improvements to New England Power System

## Generation

- New generation: 13,177 MW have been added since November 1997
- Cleaner, more efficient power plants and added emission controls have lowered average emission rates between 1999 and 2009
  - Sulfur dioxide (SO<sub>2</sub>) down 71%
  - Nitrogen oxide (NO<sub>x</sub>) down 66%
  - Carbon dioxide (CO<sub>2</sub>) down 18%

## Transmission

- 2002 through 2011: 379 projects needed for reliability, totaling \$4.6 billion of new infrastructure investment

## Demand Resources

- More than 2,000 MW currently part of the regional power system
- 3,600 MW committed for June 1, 2014, through May 31, 2015

## Wholesale Markets

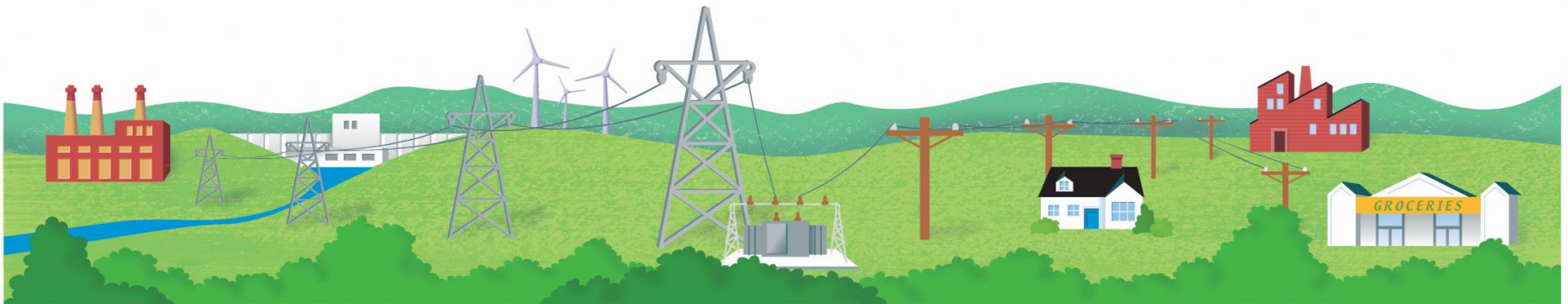
- 2010: \$9.1 billion in transactions by nearly 500 buyers and sellers
- Number of market participants has increased, creating more wholesale competition



# Changing Energy Landscape

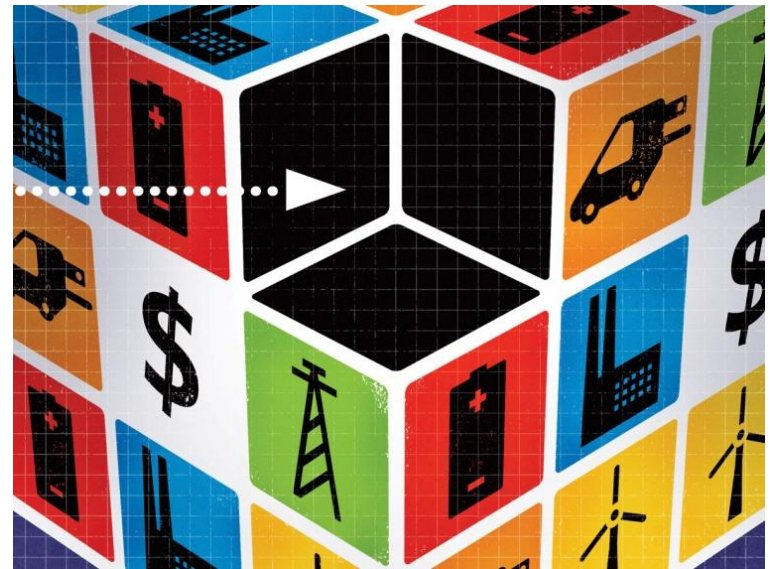
Despite advances in transmission, generation, demand resources, and wholesale markets, the energy landscape is rapidly changing:

- Regulatory and policy goals
  - Emissions/environmental
  - Renewables
  - Energy efficiency
- Economic challenges for some older fossil fuel-fired resources
- Advances in technology



# What is the Strategic Planning Initiative?

- Proactive effort to prepare for challenges ahead
- ISO-NE and stakeholders have been in discussions about five key challenges that are likely to affect the New England power grid
  - Challenges could affect grid reliability and wholesale market efficiency
- ISO-NE has the tools to maintain reliability
- Enhancements needed to ensure efficient outcomes
- Work has begun to develop short- and long-term solutions



# ISO-NE's Role in Strategic Planning

- ISO-NE is responsible for ensuring reliability – it is embedded in our mission
  - Three overarching responsibilities of mission include system operation, planning, and administration of wholesale markets
- These responsibilities gives us a bird's eye view of emerging issues in the industry
- Independent structure means objective analysis of trends, challenges
- Stakeholder-driven processes facilitate transparency and strong coordination in region

# Strategic Planning Initiative Launched

*Five interrelated challenges identified, near- and long-term components*

The key challenges to work on are:

1. Resource performance and flexibility
2. Increased reliance on natural gas-fired capacity
3. Retirement of generators
4. Integration of variable resources
5. Alignment of planning and markets

Addressing these challenges will help ensure a reliable system and efficient marketplace in the long-term.

# Impact and Timing of Key Challenges

## 0-3 Years

- 1 Resource performance and flexibility
- 2 Increased reliance on natural-gas-fired capacity

## 3-6 Years

- 3 Retirement of generators

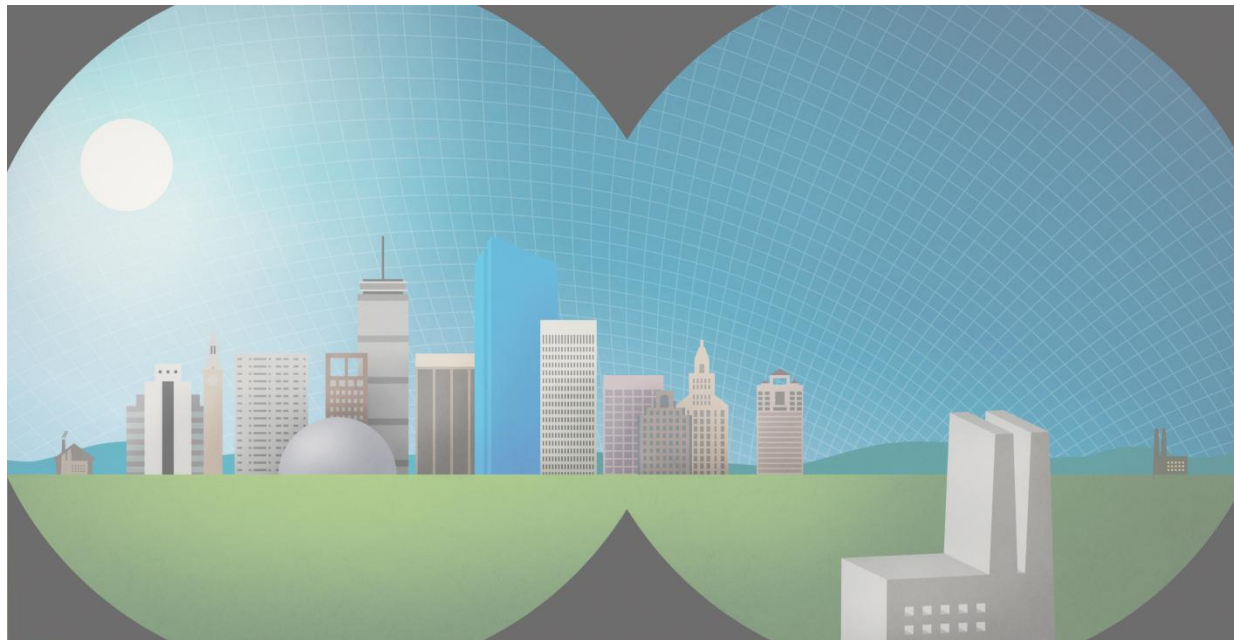
## 6-7 Years

- 4 Integration of variable resources
- 5 Alignment of system planning and wholesale electricity markets



# Examples

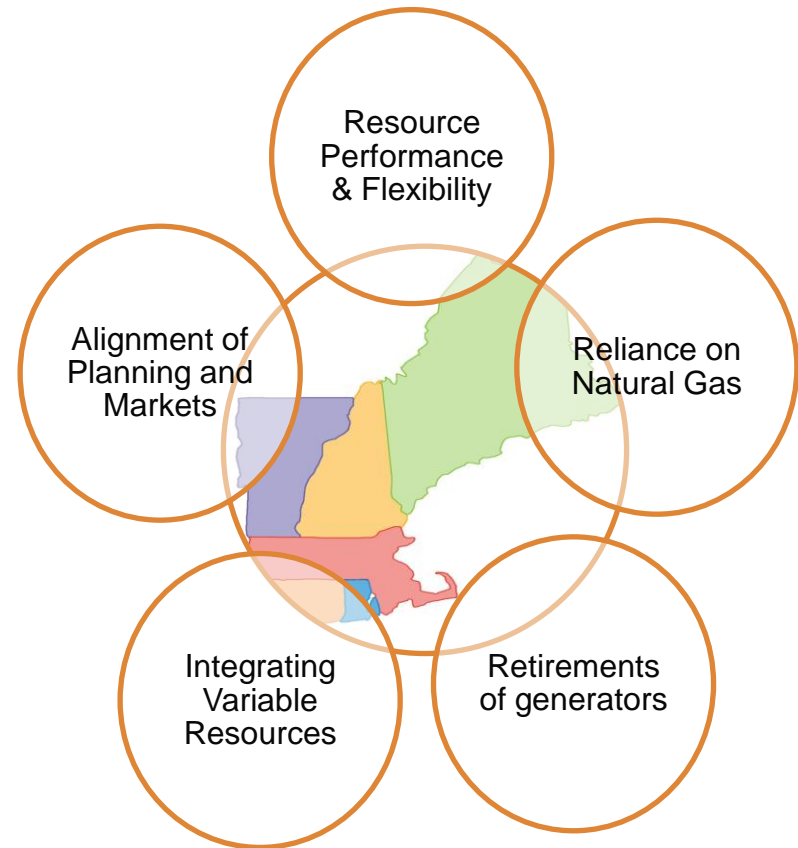
- July 2011 and September 2010 heat waves
- January 2011 and January 2004 cold weather events
- Salem Harbor announces retirement
- Current wind power on the system vs. what is proposed



# Examination of Challenges

Each challenge is presented in the following way:

- Background
- Real-world example
- Key issues
- Impact
- ISO-NE's actions



# **Strategic Planning Initiative Challenge 1: Resource Performance and Flexibility**

**Vamsi Chadalavada**

**Executive Vice President and Chief Operating Officer**



# Resource Performance and Flexibility: 1 Background

- Maintaining a reliable power system means keeping supply and demand in balance at all times
- To ensure reliability through emergencies and tight system conditions, as seen on July 22, 2011, ISO-NE needs a sufficient amount of resources available in reserve every day
- Reserves may be called on if a transmission line or generator trips unexpectedly, or if supplies are running short because demand is peaking



# Resource Performance and Flexibility: Example

1

## July 22, 2011, heat wave

- Set new record for second highest level of peak demand: 27,702 MW
- Four consecutive days of extreme heat
- ISO-NE forced to schedule more expensive, slow-start generators to begin powering up a day (or more) in advance
- Total generation dropped below the level needed to meet demand and reserve requirements, and several actions of operating procedure implemented
- ISO-NE dispatched demand resources to maintain reliability

## September 2, 2010, heat wave

- Set all-time peak record for month of September: 26,098 MW
- Similar event
- System conditions exacerbated by limited system flexibility

# Resource Performance and Flexibility: Key Issues

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- Differences among resources: availability, output, and how they respond to ISO dispatch instructions
  - Older oil and coal units were not designed to be used as flexible, ramping resources
  - Demand-response resources can only be dispatched in emergency conditions
  - Heavy reliance on a limited set of power plants for quick-start generation

# Resource Performance and Flexibility: Impact

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- With few flexible quick-start generators, generators that take 12+ hours to start must be committed in advance to ensure reliability when demand is expected to be high
- Performance uncertain for older units that rarely run
- This can lead to:
  - Inefficient operation of the system
  - An increase in “out-of-market” costs
  - Reliability issues



# Resource Performance and Flexibility: ISO-NE Actions

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- ISO-NE periodically meets with plant managers and operators, transmission owners, and demand response aggregators to review procedures
- Looking at how we operate the grid and the structure of markets
  - Contingency tools (measures ISO-NE control room can take to manage through operational issues)
  - Better-defined system operating needs and incentives for resource performance
  - Operating procedures should be refined to reflect resource performance characteristics

# Strategic Planning Initiative Challenge 2: Increased Reliance on Natural Gas

# Increased Reliance on Natural Gas: Background

- New England generating fleet has changed over the past two decades
- 1990s: region largely dependent on oil and nuclear
- By 2010: Natural gas has grown and continues to be dominant fuel
  - Natural gas-fired generation produced 46% of electricity; nuclear produced 30%; coal produced 11%; oil produced just 0.4%
- Reasons for shift:
  - Economics: lower price of natural gas (impacted by discovery of shale deposits)
  - Emissions profile: natural gas typically has a lower emissions profile than oil- or coal-fired plants; easier to comply with New England environmental regulations
  - Transmission: upgrades ease the flow of power, reduce reliance on older units to ensure reliability

# Increased Reliance on Natural Gas: Example

## January 2011 cold weather event

- Extremely cold temperatures
- Weather-related equipment issues at natural gas-fired generators caused outages at several plants
- Nearly 2,000 MW of generation was unavailable during the operating day
- Oil and coal units not able to quickly replace loss of generation, due to lengthy start-up times
- Showcased the interdependency of natural gas and electric system operations
- Low wind speed

## January 2004 cold weather event

- Similar, but more severe event than January 2011

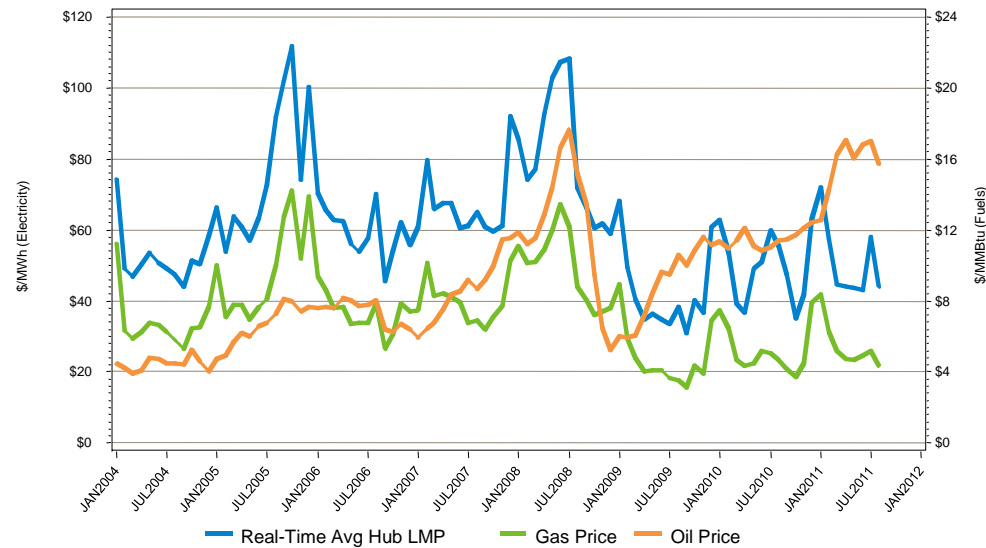


# Increased Reliance on Natural Gas: Key Issues

- Gas-fired generators generally do not have firm fuel contracts for delivery of natural gas
  - Can result in potential delivery restrictions to power plants when pipeline is loaded
- The consequence is that the natural gas heating market (firm fuel contracts) takes priority over electricity generation when demand for natural gas is high
- Current rules and procedures don't incorporate pipeline contingencies in long-term system planning
- Pipeline capacity limitations in light of new gas-fired generation additions

# Increased Reliance on Natural Gas: Impact

- Heavy reliance on natural gas heightens vulnerability to natural gas infrastructure problems
  - If outages on the gas infrastructure prevent gas-fired generators from operating, oil-fired units are unable to replace that loss quickly because of long start times
- Natural gas often sets wholesale energy prices, which could subject region to price fluctuations
- Dual-fuel capability is important for flexibility, but not required in the region



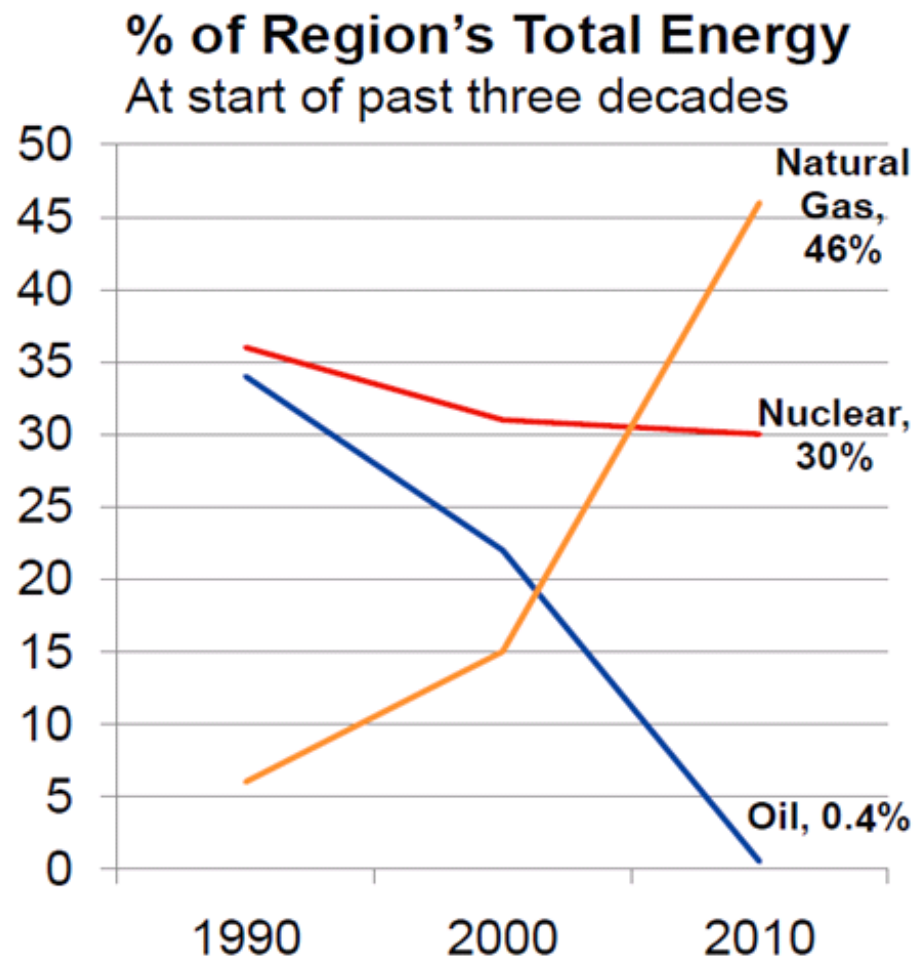
# Increased Reliance on Natural Gas: ISO-NE Actions

- Currently studying the region's natural gas system to:
  - Analyze the effects of potential generator retirements (Challenge 3) on fuel diversity
  - Determine how much gas is available for electricity production after all priority heating gas deliveries are accounted for
  - Identify the impact of natural gas infrastructure limitations on the availability of natural gas for electricity production
- Electric/Gas Operations Committee created in 2004
  - Facilitates communication and coordination among electric and natural gas industries and ISO-NE control room
  - Established pipeline protocols and cold weather emergency procedures

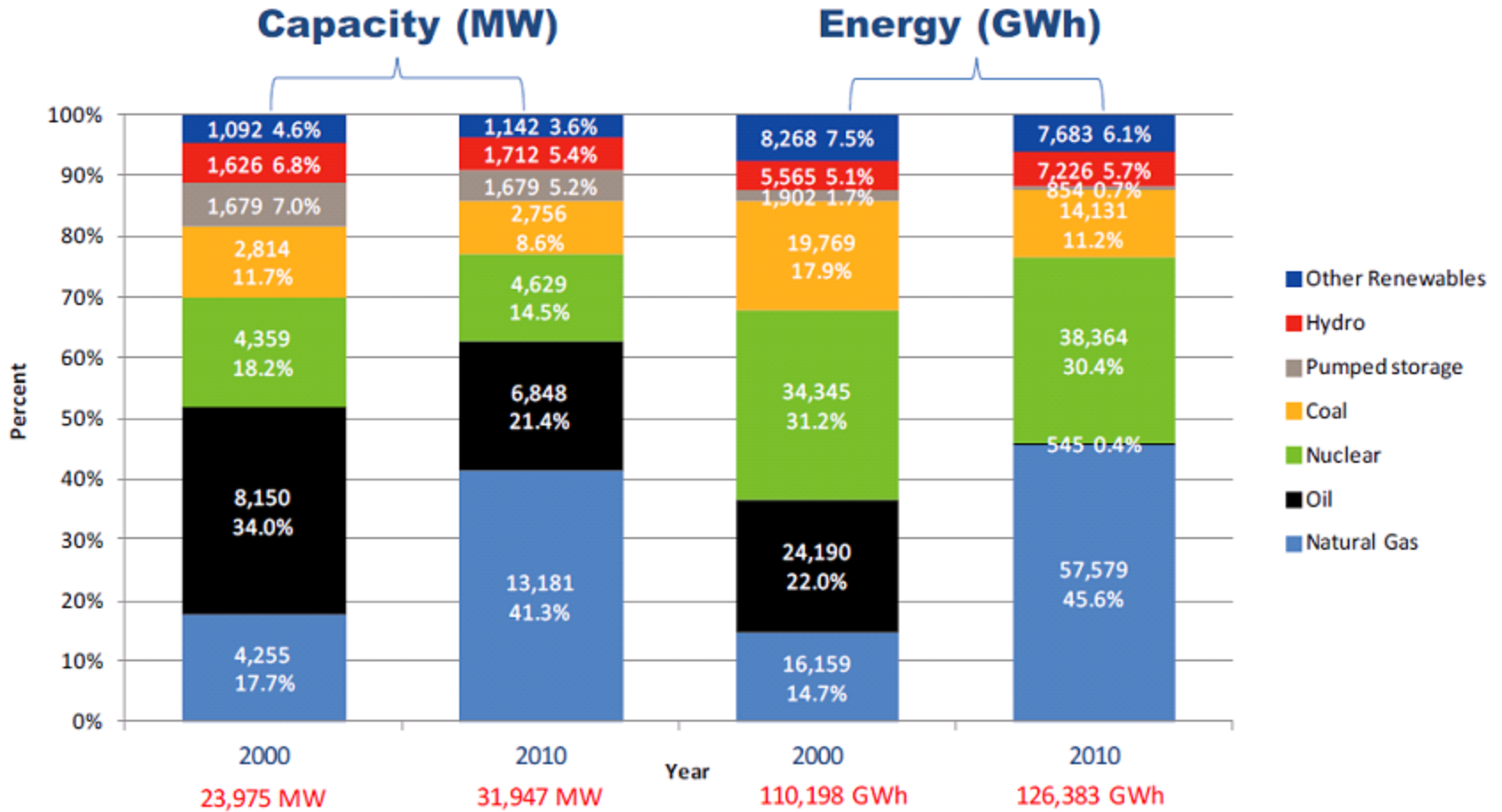
# Strategic Planning Initiative Challenge 3: Potential Retirement of Generators

# Potential Retirement of Generators: Background

- Potential retirement of generators is closely tied with Challenge 2, dependence on natural gas
- Price of oil compared to other fossil fuels has climbed steeply
- While 21% of the region's generating capacity is oil-fired, only 0.4% of electricity consumed in 2010 was produced by oil-fired power plants



# Potential Retirement of Generators: Background



# Potential Retirement of Generators: Examples



- In the past five years, more than 730 MW have retired
- Currently:
  - Salem Harbor
    - ~745 MW total capacity, retiring June 1, 2014
    - ISO-NE working with regional transmission owners to develop long- and short-term solutions to the retirement of all four units
  - Vermont Yankee
    - ~600 MW total capacity
    - Continued operation after March 1, 2012 uncertain

# Potential Retirement of Generators: Key Issues

- Lower natural gas prices usually set the wholesale clearing price in the day-ahead market
- Units fueled by higher-priced oil and coal find it hard to compete
  - Unless needed for reliability, a resource that doesn't clear is not called to run and does not get paid
- Proposed environmental rules may accelerate retirements of oil- and coal-fired power plants

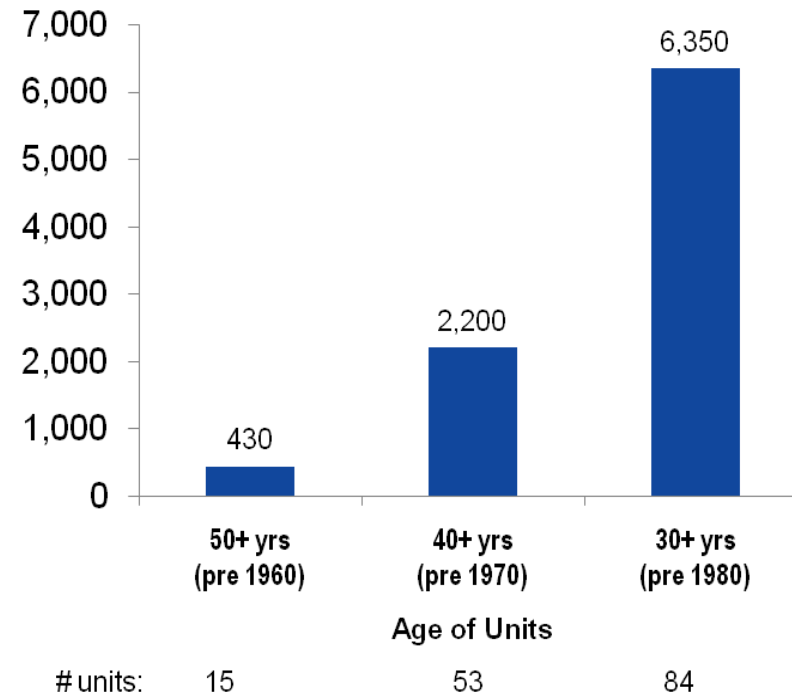




# Potential Retirement of Generators: Key Issues (cont.)

- Plants are aging; currently, more than 8,600 MW of New England generation is 30+ years old
  - 6,350 MW are produced by oil-fired generation
  - By 2020, these units will range in age from 40 to 70 years old
- Approximately 90% of the 7,000 MW of total oil-fired generation was originally built as baseload plants (intended to run daily)
  - Many have long start-up times

## Oil-fired Generation (MW)



# Potential Retirement of Generators: Impact



- Impending retirements may mean large loss of capacity that is needed when demand is peaking
- Significant retirements of coal, oil and nuclear capacity would increase the region's dependence on natural gas-fired power plants
- ISO-NE estimates that 3,300 – 5,300 megawatts of oil- and coal-fired generation could be affected by pending environmental regulations
- Affected generators could:
  - Invest in technology to comply with new laws
  - Ask to delist from capacity market on a temporary basis
  - Ask to retire (if needed for reliability, they have the option of remaining operational and receiving higher compensation, if approved by FERC)

# Potential Retirement of Generators: ISO-NE Actions

- ISO-NE is currently conducting a study to identify impact of resource retirements on reliability and transmission system operations
- Examining changes to market rules, operating procedures, and planning processes



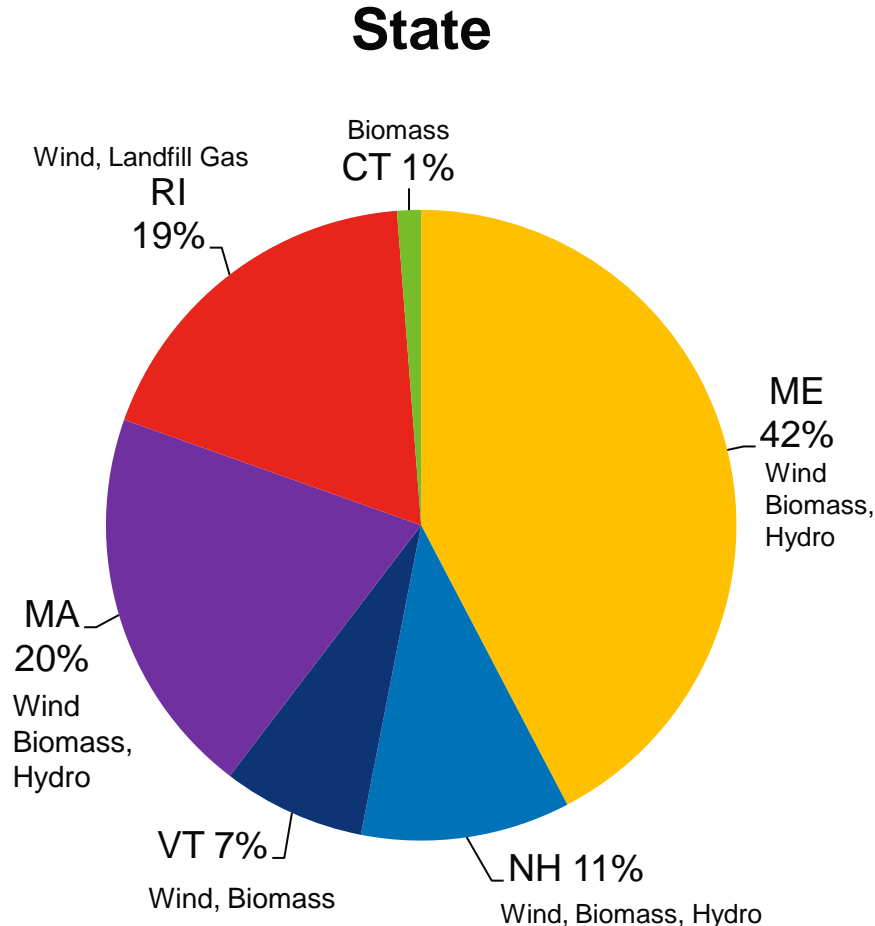
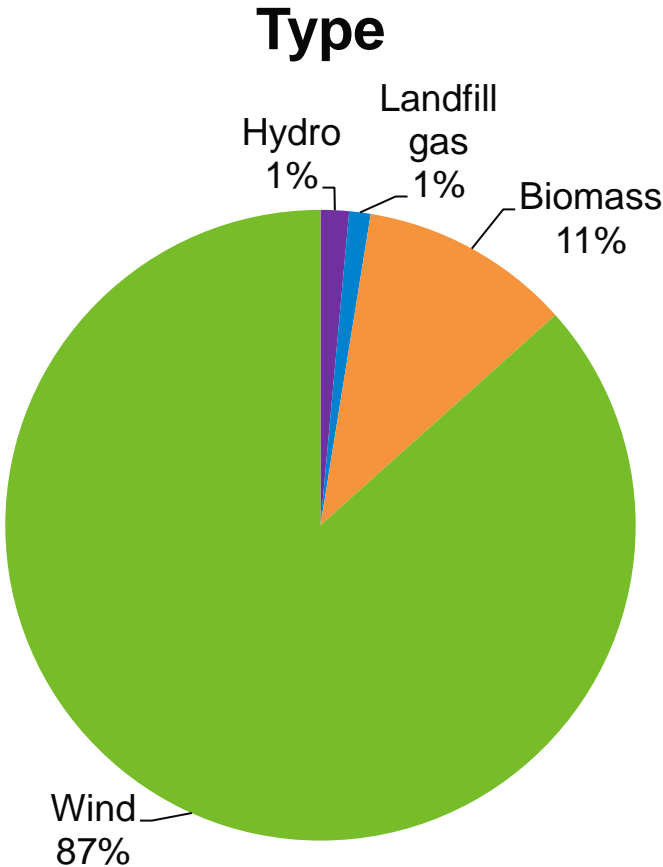
# Strategic Planning Initiative Challenge 4: Integration of a Greater Level of Variable Resources

# Integration of a Greater Level of Variable Resources: Background

- New England states have ambitious goals for increasing renewable energy resources
  - Five of the six New England states have Renewable Portfolio Standards (RPS) mandating that varying levels of electricity come from renewable sources (Vermont does not have a traditional RPS, but a program structured to achieve similar outcomes)
  - States' collective goal calls for 30% of New England's total electric energy demand to be met by renewables and energy efficiency in 2020
  - The Regional Greenhouse Gas Initiative (RGGI) is an effort supported in New England to reduce carbon emissions from power plants
- New England Wind Integration Study (NEWIS) completed
  - Large-scale wind integration in New England—as much as 24%—is achievable, but many conditions must be met

# Integration of a Greater Level of Variable Resources: Background

*Renewable Resources in ISO-NE Queue; approximately 3,100 MW*



Note: Pumped storage is not included in total for hydro.

As of Sept, 1, 2011

# Integration of a Greater Level of Variable Resources: Example

## Amount of interconnected wind vs. amount in queue

- Currently, there are approximately 300 MW of wind on the system
- Nearly 10 times that are in the interconnection queue\*
- Despite the long list, the current pace of development is relatively modest – for the time being
- Pace will likely be affected by:
  - The region's willingness to fund transmission projects
  - Litigation and siting that could delay project construction
  - Lower natural gas prices
  - Public policy goals

\*The interconnection queue lists the requests submitted by generators to interconnect to the high voltage New England power system.

# Integration of a Greater Level of Variable Resources: Key Issues

- Variability of wind – large swings in electricity output can happen quickly
- Best potential for wind in New England is offshore and in remote locations (far away from demand centers)
- Hard to predict and forecast
- Power system operations must account for variability





# Integration of a Greater Level of Variable Resources: Impact

- Billions of dollars in transmission investment needed to transport wind-generated electricity to demand centers
  - Ongoing debate about who pays for transmission upgrades to meet public policy goals
- Large swings in electricity production could result in an unbalanced grid
  - Need to develop accurate wind forecasting system
  - Need more quick-ramping, flexible resources on the system to balance wind's variability (most likely will come from natural gas-fired generation)
  - May require market rule changes to increase amount of reserves, regulation

# Integration of a Greater Level of Variable Resources: ISO-NE Actions

- Two-year study to determine what would be needed to integrate large amounts of wind energy (NEWIS)
- Developing wind-forecasting technology
- Considering market changes to better meet operational needs
- Participating in national discussions/forums



# **Strategic Planning Initiative Challenge 5: Alignment of Planning with Markets**

**Gordon van Welie**

**President and Chief Executive Officer**

# Alignment of Planning with Markets: Background

5

- ISO-NE works with stakeholders on an annual basis to develop Regional System Plans that look out 10 years
- Plan identifies system shortcomings and measures that could address reliability needs
  - New England relies first on projects proposed from the market to solve power system needs
  - If market-side investments, such as generation or demand resources, are not proposed, ISO-NE identifies a transmission solution
- As a Regional Transmission Organization, ISO-NE has “backstop authority” to require transmission to be built
  - This has not been needed in New England to date

# Alignment of Planning with Markets: Key Issues

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- Regional stakeholders concerned that current market and planning designs may not provide sufficient incentives for market resources to respond to reliability needs, such as generator retirements
- Need to better align wholesale markets with transmission planning process
- ISO-NE's authority is confined to the identification and development of transmission solutions
  - ISO-NE is not in a position to promote one resource over another
- Much discussion about alternatives to building transmission



# Alignment of Planning with Markets: Impact

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- Currently, if market-side resources aren't brought forward, region will develop transmission solutions to solve reliability issues
  - Depending on the location, cost, and other factors, a market resource (e.g. power plant, demand resources) may be the more efficient and/or cost-effective choice
- The region is facing a significant transition
  - Enhancements to market design and planning processes will help the region manage through that transition in the most cost-effective way

# Alignment of Planning with Markets: ISO-NE Actions

- ISO-NE recently completed a pilot study analyzing the potential for market resources to solve reliability needs in Vermont and New Hampshire
  - Assessed how many MWs of generation and demand resources would be required to address the reliability need in place of transmission upgrades
- ISO-NE intends to conduct more such analyses showing how market resources can meet reliability needs

# Strategic Planning Initiative – Next Steps

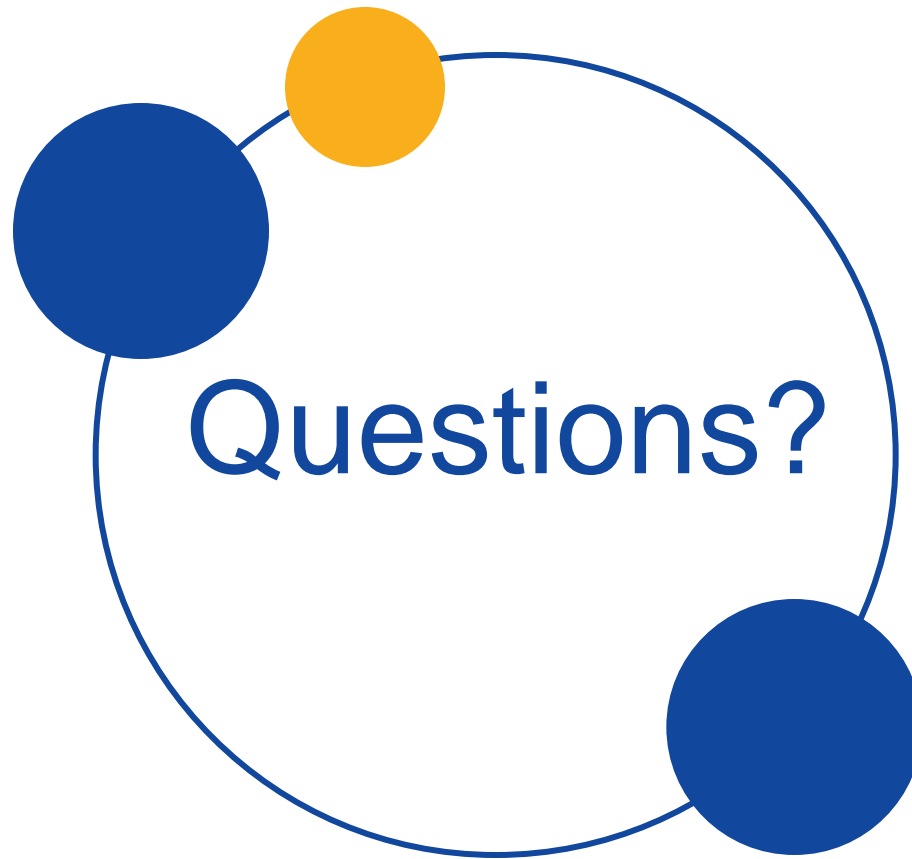


# Defining Solutions

- ISO-NE's long-term vision is to address these strategic challenges through wholesale markets
  - Will likely require enhancements to existing markets
  - May include the development of new services or markets
  - Key goal is to provide incentives for resources that fulfill locational needs and desired performance characteristics that can address each of the five challenges
- In the near term, we have identified the following actions:
  - Update existing requirements of the Forward Reserve Market
  - Improve dispatch of demand resources; integrate demand response into the energy market
  - Increase market incentive/penalty structures for resource availability and performance
  - Require more detailed information from resources about their performance characteristics and fuel capability
  - Incorporate natural gas system emergencies in planning analysis

# Ongoing Collaboration and Effort

- Goal is to get ahead of the curve
- Market design and power system infrastructure take time to develop
- Going forward, will build on collaborative process
  - Dozens of meetings with stakeholders, including state government officials, market participants, consumer advocates, and end users
  - Will continue to seek feedback and hold open discussions about challenges and proposed solutions from stakeholders
- Finalize ongoing studies and analyses
- Begin implementing short-term solutions and identifying possible long-term solutions



Questions?