

# **Greater Boston Cost Comparison**NHT Analysis using New England Comparables

**January 2015** 

#### **Executive summary**

#### **Key Takeaways from Comp Analysis**

- There is a demonstrated history of transmission project costs exceeding estimates in New England
  - NHT calculated actuals were 79% higher than estimates on average across \$3.9B of projects
- NHT's analysis of the Greater Boston AC Plan cost estimates shows that they are far below actual costs of comparable projects
  - In two of three cases, the Greater Boston estimates are below any prior project costs for comparable projects
  - NU and Ngrid have not explained why the Greater Boston project would be less costly and easier to permit than average
- In addition, NHT found that the Greater Boston AC Plan expected in-service dates are also far below averages
  - The Brattle Group analysis shows a delay to put a project in service could cost customers hundreds of millions of dollars per year



### NHT assembled cost and schedule information on NU and Ngrid transmission project comparables

#### Methodology Summary

- NHT evaluated \$3.9B of major reliability transmission projects in New England since 2002
  - 11 Major Projects across 4 states spanning 13 years
  - Most are in-service, but 2 are under construction
- NHT's analysis includes NU's and Ngrid's complete record of 345 kV overhead and 115/345 kV underground<sup>1</sup>
  - This is their resume in New England and NHT believes highly relevant to the Greater Boston debate
- NHT reviewed actual cost and schedule information from TCA filings, ISO presentations and state regulatory filings
  - These numbers are reported from NU or Ngrid themselves and are publicly available<sup>2</sup>
  - NHT assembled the data in a detailed spreadsheet with links to all sources and full breakdowns of costs



## NHT evaluated \$3.9B of major projects that were constructed over the past decade

#### **Major Project Summary**

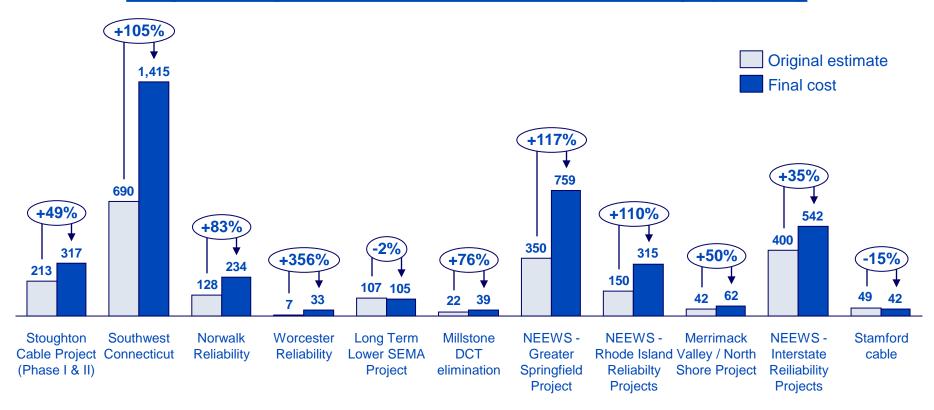
Major Project	Comparable Element (s)	Date approved <sup>1</sup>	Cost (\$MM)	Duration (Yrs.) <sup>2</sup>
Stoughton	Nstar 345 kV cables	2004	\$316.8	5.0
SW CT	Middletown-Norwalk projects	2002	\$1,414.9	6.9
Norwalk Reliability	Glenbrook cables	2005	\$234.2	3.5
Worcester Reliability	Bloom Vernon Hill cable	2006	\$33.4	7.0
Lower SEMA	Carver – Bourne 345 kV line	2008	\$104.6	5.6
Millstone DCT	New 345 kV from DCT lines	2010	\$38.7	2.6
NEEWS - GSRP	345 kV line and substations	2006	\$759.0	6.9
NEEWS - RIRP	Kent – W. Farnum 345 kV	2006	\$314.6	6.3
Salem cables	Salem 115 kV cables	2013	\$62.4	2.5
NEEWS - IRP	New 345 kV lines and subs	2006	\$541.8	9.0
Stamford Reliability	New 115 kV cable	2012	\$41.5	3.6

Note: 1 – Proposed Plan Application (PPA) approval date is date that a project sponsor receives approval from ISO-NE to proceed in accordance with Section I.3.9 of the tariff. 2 - Duration from time ISO-NE selected project as preferred solution to in-service date



### The majority of projects analyzed by NHT had actual costs that exceeded their initial estimates

#### **Major Project Cost Overrun Summary (\$ MM)**

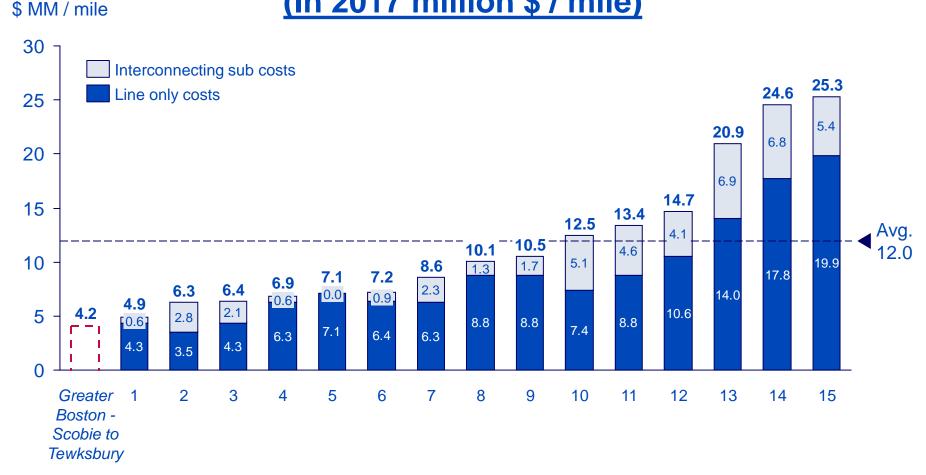


The \$3.9B in Major Projects NHT evaluated were originally estimated to cost \$2.2B – a 79% average increase



## The estimates for Scobie-Tewksbury (Greater Boston) are below <u>all</u> New England comps for the last ten years

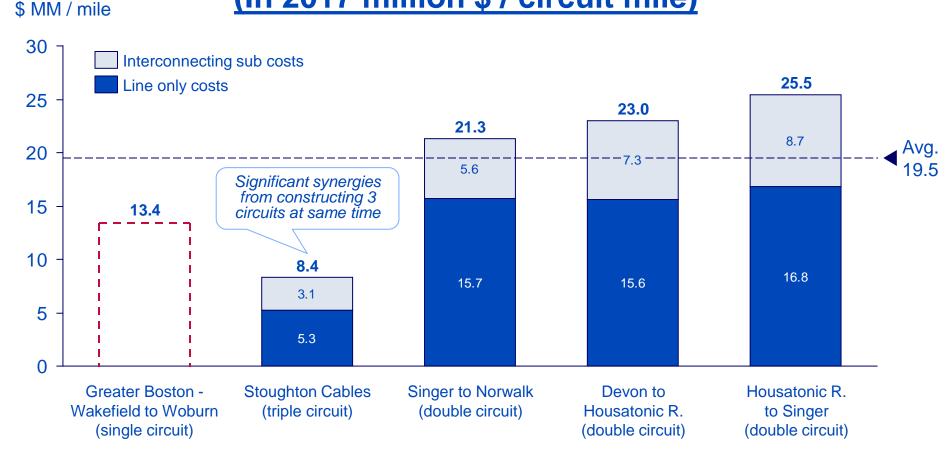
# New England 345 kV Overhead Line Comps (In 2017 million \$ / mile)





## Likewise, Wakefield-Woburn (Greater Boston) is far below the average cost of construction in New England

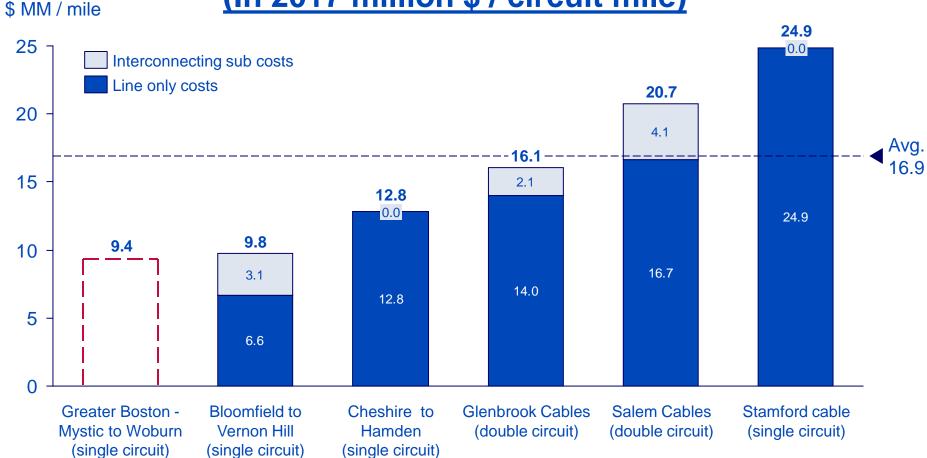
### New England 345 kV Underground Line Comps (In 2017 million \$ / circuit mile)





### And Mystic-Woburn (Greater Boston) is estimated at a cost below any other comparable in the last ten years

### New England 115 kV Underground Line Comps (In 2017 million \$ / circuit mile)





## In all cases, NU's and Ngrid's Greater Boston cost estimates are <u>far</u> below the average cost of construction in New England

#### **Greater Boston Comp Comparison**

Project	Туре	Miles	TO Estimate (\$MM/mile)	NE Comp – Lowest (\$MM/mile)	NE Comp – Average (\$MM/mile)	NE Comp – Highest (\$MM/mile)
Scobie - Tewksbury	Overhead 345 kV	25	\$4.2	\$4.9	\$12.0	\$25.3
Wakefield – Woburn	Underground 345 kV	8	\$13.4	\$8.4	\$19.5	\$25.5
Mystic – Woburn	Underground 115 kV	8	\$9.4	\$9.8	\$16.9	\$24.9

The likelihood that all three Greater Boston projects costs will come in at the low end of recent comps is less than 1%<sup>1</sup>



<sup>1 –</sup> Scobie-Tewskbury (1/15), Wakefield-Woburn (1/4), Mystic-Woburn (1/4). The chance of all happening in the same project at the same time: (1/15) \* (1/4) \* (1/5) = 1/300 or <1%. Or, all three Greater Boston estimates are greater than 1 standard deviation from the average.

## Multiplying through by miles, these differences in comps can yield substantial variation in expected total costs

#### **Greater Boston Comp Comparison**

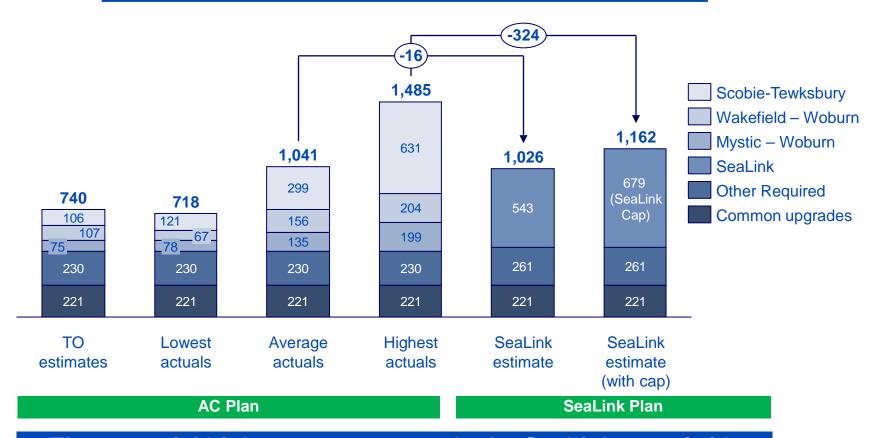
Project	Type	TO Estimate (\$MM)	NE Comp – Lowest (\$MM)	NE Comp – Average (\$MM)	NE Comp – Highest (\$MM)
Scobie - Tewksbury	Overhead 345 kV	\$106.3 <sup>1</sup>	\$121.4	\$298.8	\$631.3
Wakefield – Woburn	Underground 345 kV	\$107.3	\$66.9	\$156.2	\$203.7
Mystic – Woburn	Underground 115 kV	\$75.0	\$78.3	\$134.9	\$199.1
Other Required	Various	\$230.1	\$230.1	\$230.1	\$230.1
Common upgrades	Various	\$221.2	\$221.2	\$221.2	\$221.2
TOTAL		740.0	\$717.9	\$1,041.1	\$1,485.3

Notes: 1 – Y-151 reconductoring cost estimate (separate from Scobie-Tewksbury) is removed and added into other required upgrades. The estimate for this upgrade is \$16.6 MM.



## SeaLink is more cost-effective than the AC Plan (at New England average prices) by \$16 million

#### **Greater Boston Plan Comparison (\$MM)**



The potential high cost case exceeds the SeaLink case (with cap) by more than \$300 million



## NHT also captured key milestone dates including the duration of major project ISO-NE selection to in-service

#### **Major Project Durations**

Major Project	Comparable Element (s)	Duration (Yrs.) <sup>1</sup>
Stoughton	Nstar 345 kV cables	5.0
SW CT	Middletown-Norwalk projects	6.9
Norwalk Reliability	Glenbrook cables	3.5
Worcester Reliability	Bloom Vernon Hill cable	7.0
Lower SEMA	Carver – Bourne 345 kV line	5.6
Millstone DCT	New 345 kV from DCT lines	2.6
NEEWS – GSRP	345 kV line and substations	6.9
NEEWS - RIRP	Kent – W. Farnum 345 kV	6.3
Salem cables	Salem 115 kV cables	2.5
NEEWS - IRP	New 345 kV lines and subs	9.0
Stamford Reliability	New 115 kV cable	3.6

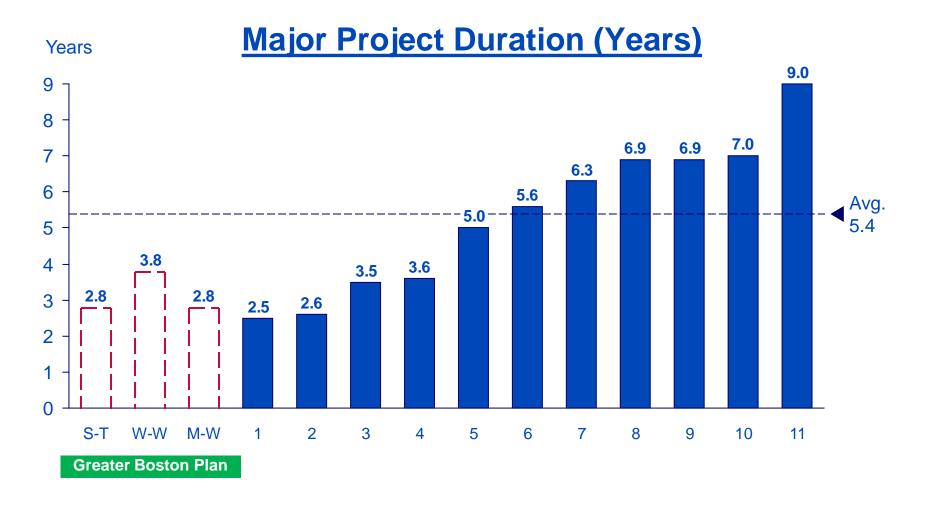
#### **Duration statistics**

- Low 2.5 years
- Avg. 5.4 years
- Max 9.0 years
- StDev. 2.1 years



<sup>1 –</sup> Duration from time ISO-NE selected project as preferred solution to in-service date

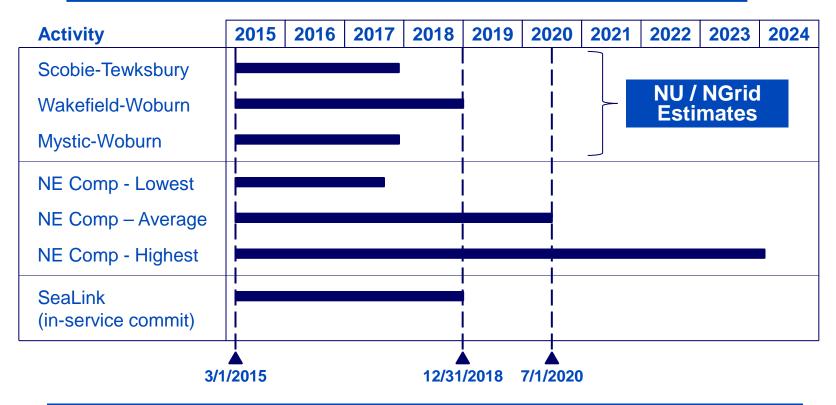
### The estimates for in-service dates in Greater Boston are also far below the averages for projects in New England





## SeaLink's in-service commitment date is ~1.5 years ahead of the average New England Comp timeline

#### **Estimated Years from Selection to In-Service**

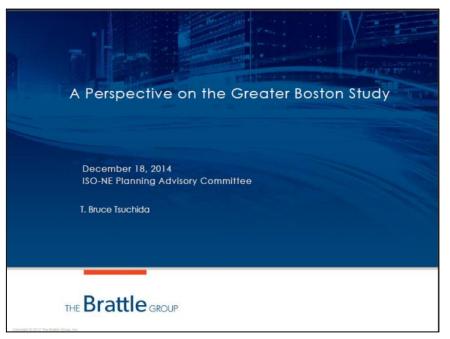


We have no reason to believe the three major AC Plan projects would be so materially ahead of the average duration



### At NHT's request, The Brattle Group conducted an analysis to evaluate the value behind speed for Greater Boston

#### **Brattle Study Results**



 The Brattle Group evaluated the value of speed to put projects into service:

Scenario	Value	
1 year delay	\$349 MM	
2 year delay	\$698 MM	

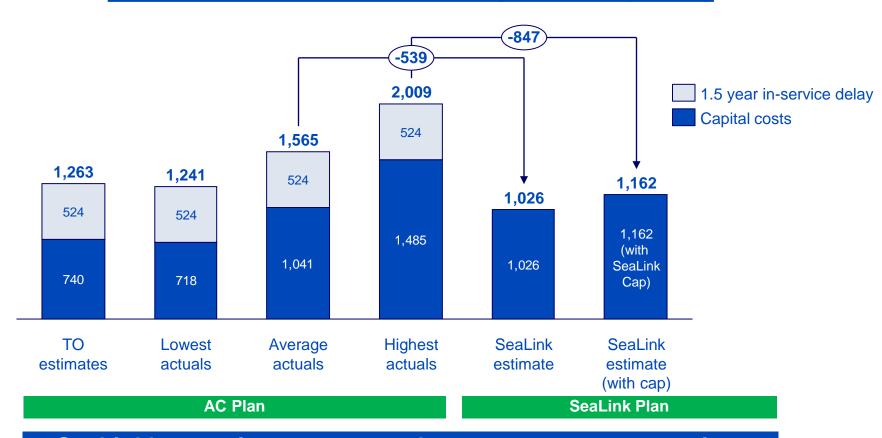
- These are market impacts to Wholesale Cost to Load
- Average differential:
  - 1.5 years \* \$349 MM = \$524 MM

These costs will ultimately be paid for by customers in New England and should be taken into account in this decision



## Taking into account the in-service delay, all AC Plan scenarios are more expensive than SeaLink

#### **Greater Boston Plan Comparison (\$MM)**



SeaLink's containment proposal protects customers against both the cost and schedule risk of the AC Plan





### **Appendix**

### Overhead 345 kV Project Legend

#	Major Project – Component Name	\$ N	MM / mile
1	NEEWS (IRP) - RI/CT to W. Farnum	\$	4.9
2	L. SEMA - Carver to Bourne	\$	6.3
3	NEEWS (IRP) - W. Farnum to MA/RI	\$	6.4
4	NEEWS (IRP) - Lake to RI/CT	\$	6.9
5	Millstone DCT Separation	\$	7.1
6	NEEWS (IRP) - Card to Lake	\$	7.2
7	SWCT - Black to Beseck	\$	8.6
8	SWCT - Beseck to Devon	\$	10.1
9	SWCT - Oxbow to Beseck	\$	10.5
10	NEEWS (GSRP) - CT/MA - Bloom.	\$	12.5
11	SWCT - Scovill to Chestnut	\$	13.4
12	NEEWS (RIRP) - Kent to Farnum	\$	14.7
13	NEEWS (GSRP) - Agawam to CT/MA	\$	20.9
14	NEEWS (GSRP) - E. Spring. to Ludlow	\$	24.6
15	NEEWS (GSRP) - E. Spring. To Fairmont	\$	25.3



### **Major Project Duration Legend**

#	Major Project Name	Duration
1	Merrimack Valley / North Shore Project	2.5
2	Millstone DCT elimination	2.6
3	Norwalk Reliability	3.5
4	Stamford Reliabilty Project	3.6
5	Stoughton Cable Project (Phase I & II)	5.0
6	Long Term Lower SEMA Project	5.6
7	NEEWS - Rhode Island Reliabilty Projects	6.3
8	Southwest Connecticut	6.9
9	NEEWS - Greater Springfield Project	6.9
10	Worcester Reliability	6.9
11	NEEWS - Interstate Reiliability Projects	9.0

