

DISTRIBUTED GENERATION IN MASSACHUSETTS

Massachusetts Department of Public Utilities

December 10, 2018



DISCLAIMER

Comments reflect my personal observations, and do not necessarily reflect the position of the Commonwealth of Massachusetts, the Department of Public Utilities (DPU), or the DPU Commissioners

SLIDE 2



- Overview
- OSGF
- Net Metering
- RPS & APS
- Grants & Rebates
- Policies re: DG Participation in ISO-NE Markets

OVERVIEW

- This presentation focuses on recent developments in Distributed Generation (DG) policy
- Primary programs for DG discussed in this presentation:
 - Net metering and SMART
 - Renewable Portfolio Standards (RPS), specifically the solar carve-out
 - Grants & Rebates
 - Policies regarding DG participation in ISO-NE Markets



OVERVIEW (CONT.)

| Program Name | Eligible Technologies | Eligible Nameplate Size(s) | Anticipated Capacity | End Date | Total Anticipated Funding (\$) | Limited to MA? | Agency |
|---|---|--|-------------------------|------------------------------------|---|-------------------|-----------|
| Net Metering General Program | Solar, Wind, Anaerobic Digestion, and Agricultural | 2 MW _{AC} (private) 10 MW _{AC} (public) | | None | TBD | Yes (IOUs) | DPU |
| Small Hydro Program | Hydro | 2 MW _{AC} | 60 MW _{AC} | None | TBD | Yes (IOUs) | DPU |
| RPS | Solar, Wind, Ocean, Fuel Cells, Landfill Gas, Hydro, Biomass, Hydrokinetic, and Geothermal | n/a (except for Hydro) | Variable | None | TBD | No | DOER |
| Solar Carve-Out I and II | Solar | 6 MW _{DC} * | 2,400 MW _{DC} | 2018 (for new registrations) | TBD | Yes** | DOER |
| Solar MA Renewable Target (SMART) | Solar | 5 MW _{AC} * | 1,600 MW _{AC} | 2022 (est.) | TBD | Yes (IOUs) | DOER |
| SLIDE 4 | MA DEPARTMENT OF PUBLIC UTILITIES | *Limits per land p | arcel **C | onnected | to IOUs or mu | nis 12 | 2/10/2018 |



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OSGF

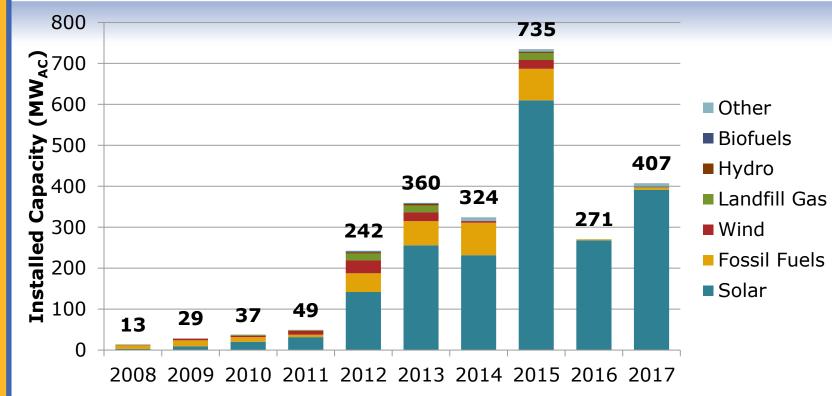
- Every year, the electric distribution companies file on-site generating facility (OSGF) reports to the DPU
- The DPU aggregates data on installed capacity and files a report with the MA Legislature
- The data gives a snapshot of installed DG
- Limitations of data:
 - Only filed once per year (~March)
 - Only includes investor-owned utility data
- Actual (<u>i.e.</u> measured) production data is not included in the OSGF for every facility
 - There is no requirement that *production* be measured
 - Many OSGFs offset on-site load



OSGF: INSTALLED CAPACITY BY YEAR

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MA DEPARTMENT OF PUBLIC UTILITIES

Source: DPU On-site Generating Facility Reports to MA Legislature



NET METERING: ELIGIBLE TECHNOLOGIES

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- Eligible technologies:
 - 1. solar
 - wind
 - 3. anaerobic digestion
 - 4. agricultural
 - 5. hydroelectric
- Other technologies are eligible for net metering as Class I facilities (up to 60 kW_{AC})



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NET METERING: CURRENT CAPS

- General net metering caps for IOUs (based on the IOUs' highest historical peak load)
 - Private cap: 7%
 - Public cap: 8%
- Small hydro net metering cap is 60 MW_{AC} statewide
 - Capacity allocated to each IOU on a load share basis

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NET METERING DATA

AS OF 12/4/18

| Private. Available, Interconnected, Reserved and Pending Capacity (Values in KW) | | | | | | | | |
|--|------------------|--------------------|---------------------------------|-----------------------------------|-------------------------------------|------------------|--|--|
| Company | Net Metering Cap | Interconnected (a) | Reserved Cap Allocations (b) | Pending Cap Allocations (c) | Capacity Available Under Cap (e) | Waiting List (d) | | |
| <u>NGrid</u> | 359,170 | 345,917 | 12,147 | 1,106 | 1 | 10,873 | | |
| <u>NStar</u> | 348,460 | 227,874 | 20,309 | 869 | 99,408 | 0 | | |
| <u>WMECO</u> | 59,780 | 53,378 | 6,390 | 0 | 12 | 7,016 | | |
| <u>Unitil</u> | 7,140 | 7,001 | 139 | 0 | 0 | 312 | | |
| NGrid-Nantucket | 3,500 | 941 | 12 | 0 | 2.547 | 0 | | |

38,997

1.974

101,967

18,201

Public: Available, Interconnected, Reserved and Pending Capacity (Values in kW)

635,111

778,050

Total

Private: Available Interconnected Received and Dending Canacity (Values in kW)

| Company | Net Metering Cap | Interconnected (a) | Reserved Cap Allocations (b) | Pending Cap Allocations (c) | Capacity Available Under Cap (e) | Waiting List (d) |
|-----------------|------------------|--------------------|---------------------------------|-----------------------------------|-------------------------------------|------------------|
| <u>NGrid</u> | 410,480 | 370,515 | 38,915 | 962 | 88 | 14,819 |
| <u>NStar</u> | 398,240 | 192,236 | 26,378 | 0 | 179,627 | 0 |
| <u>WMECO</u> | 68,320 | 41,348 | 16,393 | 112 | 10,467 | 0 |
| <u>Unitil</u> | 8,160 | 6,930 | 0 | 0 | 1,230 | 0 |
| NGrid-Nantucket | 4,000 | 100 | 0 | 0 | 3,900 | 0 |
| Total | 889,200 | 611,128 | 81,686 | 1,074 | 195,312 | 14,819 |

Data available at: www.massACA.org

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NET METERING AND SMART: PRODUCTION DATA

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- Actual (<u>i.e.</u> measured) production data is not available for every facility
 - Net metering facilities > 60 kW_{AC} are required to have (monthly) production meters
 - SMART facilities > 60 kW_{AC} are required to have interval production meters

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SMALL HYDRO DATA

AS OF 12/4/18

• In Summer 2018, the Small Hydro Program opened, allowing up to 60 MW_{AC} of small hydro statewide to participate

Available, Interconnected, Reserved and Pending Capacity (Values in kW-AC)

| Company | Net Metering Cap | Interconnected (a) | Reserved Cap Allocations (b) | Pending Cap Allocations (c) | Capacity Available Under Cap (e) | Waiting List (d) |
|-------------------|------------------|--------------------|---------------------------------|-----------------------------------|-------------------------------------|------------------|
| <u>NGrid</u> | 27,000 | 54 | 4,188 | 250 | 22,508 | 0 |
| <u>Unitil</u> | 600 | 0 | 0 | 0 | 600 | 0 |
| <u>Eversource</u> | 32,400 | 0 | 3,613 | 0 | 28,787 | 0 |
| Total | 60,000 | 54 | 7,801 | 250 | 51,895 | 0 |

Data available at: www.massACA.org



Overview

Grants &

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OSGF

RPS & APS:

ELIGIBLE TECHNOLOGIES

- Post 1997
- solar
- wind
- ocean thermal, wave, or tidal

Class I

- fuel cells w/renewable fuel
- landfill gas
- run-of-river hydro up to 30 MW_{AC}
- low-emission biomass
- marine or hydrokinetic energy
- geothermal

Class II

- same as Class I, except pre 1998 7.5 MW_{AC} hydro limit
- municipal solid waste pre 1998

APS

- CHP
- flywheel storage
- renewable thermal (i.e. heat pumps, solar thermal, biomass, etc.)
- fuel cells
- waste-to-energy thermal

SREC I and II

 PV that is interconnected to MA electric grid

SMART

 PV that is interconnected to MA electric grid in IOU service territories

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RPS & APS DATA

 DOER has granted Statements of Qualification to the following number of MW under its RPS and APS programs:

| | Category | Date of Data | Qualified (MW _{AC}) | Qualified & Operational (MW _{AC}) | Under Review (MW _{AC}) |
|---|----------------------------|--------------|----------------------------------|---|----------------------------------|
| ı | RPS Class I | 11/01/2018 | 4,274.45 | 4,236.19 | 0.00 |
| | SREC I & SREC II | 11/01/2018 | 2,511.97 | 2,236.80 | 3.06 |
| | RPS Class II | | | | |
| | Non MSW | 11/01/2018 | 262.23 | 262.23 | 0.00 |
| ı | MSW | 11/01/2018 | 283.55 | 283.55 | 0.00 |
| ı | APS (CHP and Fuel Cell) | 11/01/2018 | 441.25 | 441.25 | 0.00 |
| | Total | | 7,773.45 | 7,460.02 | 3.06 |
| | | | | | |

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MA DEPARTMENT OF PUBLIC UTILITIES

12/10/2018



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RPS & APS: Production Data

- Production data is available for every facility
 - Interval meters, however, are not required
- Monthly PV production is tracked by MassCEC's Production Tracking System (PTS), which serves as the independent verifier for SREC data
- Class I and Class II behind-the-meter production is tracked by DOER approved Independent Verifiers, and reported to NEPOOL GIS for REC minting
- SMART PV systems will have output tracked by the IOUs
- Spreadsheets summarizing all qualified units are available on <u>DOER's website</u> and are updated monthly

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RPS & APS:

OTHER FUNDING SOURCES

- RPS and APS qualified facilities are sometimes eligible for other programs, such as:
 - Net metering
 - Grants/rebates
 - State tax incentives
 - Energy efficiency programs (e.g., CHP and heat pumps)
- SREC-qualified facilities, however, are generally prohibited from receiving additional state rebates/grants



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RPS & APS: SREC II EXTENSION

- Currently more than 2,240 MW_{DC} installed under SREC I and SREC II programs
 - An additional 275 MW_{DC} is qualified, but not operational, some of which will ultimately not be constructed or will not participate in SREC II
- DOER extended SREC program at reduced incentive levels in 2016 and again in 2017 while developing the SMART Program
 - $_{\rm O}$ Approximately 800 MW $_{\rm DC}$ of additional projects are expected beyond original 1,600 MW $_{\rm DC}$
 - Extension remained in effect until SMART Program went into effect on November 26, 2018

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SOLAR MASSACHUSETTS RENEWABLE TARGET (SMART) PROGRAM

- SMART Program applications accepted as of November 26, 2018
- Establishes a tariff-based incentive program that will support an additional 1,600 MW_{AC} of new solar
- Provides incentives to all types of solar installations via a tariff based compensation mechanism
 - Encourages pairing of solar with energy storage and best use of land via incentive adders
 - Creates alternative to net metering with new on-bill credit
- Incentive rates are differentiated by project size and service territory and decline at a predictable rate as more MW are qualified in a service territory
- Participating projects are compensated over a 10 20 year period, depending on project size



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SMART PROGRAM: INITIAL APPLICATION DATA

| | Large Systems (>25 kW AC) | | | | | | | |
|-----------------|---------------------------|--------------------------------------|-------------------------------------|---------------|---|--|--|--|
| EDC | # of Applications | Capacity of Apps Received (MW AC) | Total Capacity Available (MW AC) | Current Block | % of Total Capacity Available Received | | | |
| Eversource East | 109 | 40.991 | 585.688 | 1 of 8 | 7% | | | |
| Eversource West | 61 | 119.148 | 100.706 | Waitlist | 118% | | | |
| Mass Electric | 284 | 435.036 | 576.142 | 7 of 8 | 76% | | | |
| Nantucket | 1 | 1.000 | 4.833 | 1 of 2 | 21% | | | |
| Unitil | 8 | 17.797 | 12.631 | Waitlist | 141% | | | |
| Totals | 463 | 613.971 | 1280.000 | | | | | |

| Small Systems (<=25 kW AC) | | | | | | | |
|----------------------------|-------------------|--------------------------------------|-------------------------------------|---------------|-----------------------------------|--|--|
| EDC | # of Applications | Capacity of Apps Received (MW AC) | Total Capacity Available (MW AC) | Current Block | % of Block 1 Capacity Received | | |
| Eversource East | 806 | 6.176 | 146.422 | 1 of 8 | 34% | | |
| Eversource West | 272 | 2.117 | 25.176 | 1 of 8 | 67% | | |
| Mass Electric | 921 | 6.989 | 144.036 | 1 of 8 | 39% | | |
| Nantucket | 9 | 0.064 | 1.208 | 1 of 2 | 11% | | |
| Unitil | 30 | 0.219 | 3.158 | 1 of 4 | 28% | | |
| Totals | 2038 | 15.565 | 320.000 | | | | |

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APS RULEMAKING

- DOER promulgated final regulations and amended its Alternative
 Portfolio Standard regulation in late 2017 to include new technologies
 - Renewable thermal, fuel cells, waste-to-energy thermal
- APS allows useful thermal energy and electricity generated by facilities to receive Alternative Energy Certificates (AECs)
- APS program has supported the development of over 400 MW of CHP since 2009
- New technologies present significant potential to reduce fossil fuel consumption in the heating sector and increase DG electric generation from fuel cells in MA
- 630 kW of fuel cells in operation with many more in the pipeline
 - Projects are often paired with energy storage systems



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ENERGY STORAGE, RESILIENCE, AND ELECTRIC VEHICLES

- Significant efforts underway to advance the deployment of energy storage in MA:
 - Statewide energy storage target of 1,000 MWh by 2025 established by the legislature in 2018
 - Allocation of ~\$25 million to energy storage demonstration projects to date
 - Inclusion of a compensation rate adder for solar projects that are co-located with energy storage under the SMART program
 - Awarding nearly \$40 million in clean energy resilience grants to municipalities and hospitals, which include CHP, microgrids, and energy storage paired with renewables
 - Clean Peak Energy Standard established in 2018, which will provide incentives to clean resources that can reduce peak demand (i.e. renewables, demand response, storage) through a new portfolio standard program
- Through its MOR-EV program, DOER has provided nearly \$22.5 million in rebates to over 11,000 electric vehicle owners, in support of the Commonwealth's goal of having 300,000 electric vehicles on the road by 2025



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GRANTS & REBATES

- Most grants & rebates, while important, are not the primary driver for development
- MA Clean Energy Center programs support DG deployment, such as:
 - Commonwealth Hydro
 - Commonwealth Organics-to-Energy
 - Mass Solar Connect
 - Solarize Mass
 - Mass Solar Loan
- DOER provides limited grant opportunities for certain types of DG facilities
 - Solar sited on buildings or parking lots at state facilities
 - Projects at agricultural facilities in partnership with the MA Department of Agricultural Resources
 - Projects at public drinking and wastewater treatment facilities in partnership with the MA Department of Environmental Protection



POLICIES GOVERNING DG PARTICIPATION IN ISO-NE MARKETS

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- MA electric distribution companies are required to register DG connected (e.g., net metering facilities) to their networks as Settlement Only Generators (D.P.U. 09-03-A)
 - Money earned by the IOUs in the energy market will help to shield IOUs' non-DG customers from impact of loss of revenue from net-metered customers
- On-going proceeding will provide permanent decision with regard to FCM treatment of net metering and SMART facilities (including facilities paired with storage)

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www.mass.gov/dpu

Thank you

Brian Ritzinger

Electric Power Division
MA Department of Public Utilities
One South Station
Boston, MA

Brian.Ritzinger@state.ma.us

Information on MA net metering: www.mass.gov/dpu/netmetering